

# OFM - Financial Management Advisory Council (FMAC)

- **PA Program Overview**
- **Preliminary Damage Assessment (PDA)**
- **Planning ahead**
- **OFM Impact**



Okanogan County – August 2015

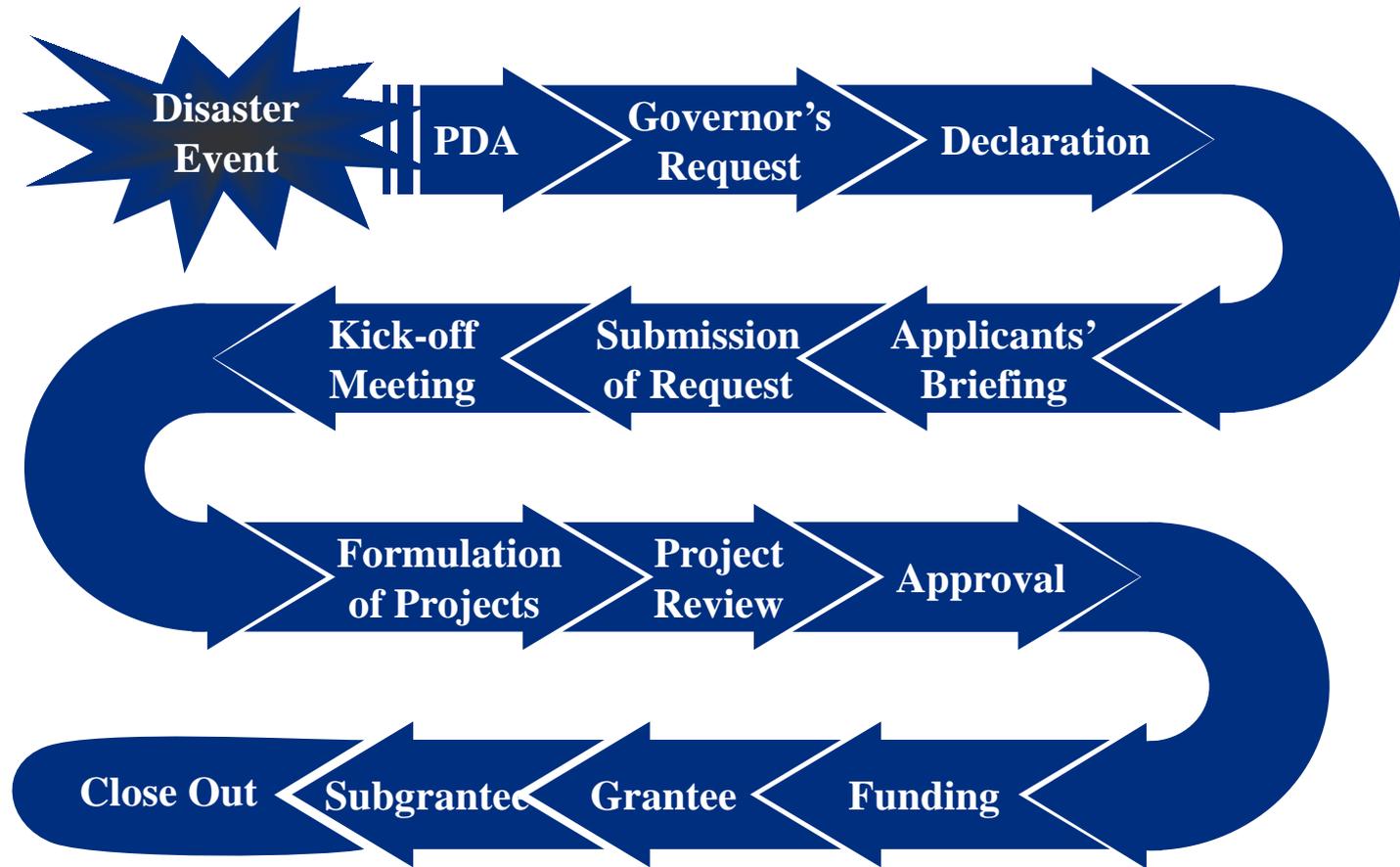
# Overview

- Introduction to Public Assistance (PA) Program & Sandy Recovery Improvement Act
- PA Preliminary Damage Assessment (PDA) Process
- Planning is Key ...



North Central Washington – August 2015

# Public Assistance (PA) Process



# General Program Eligibility

- Criteria for Eligibility – Eligibility Pyramid

- Cost
- Work
- Facility
- Applicant



Twisp River Fire – August 2015

# Who's Eligible to Apply?

- **Cities and Towns**
- **Counties**
- **State Agencies**
- **Federally-recognized Indian Tribes**
- **Special Purpose Districts**
- **Private Non Profit (PNP) Organizations**
  - **Debris Removal and Emergency Work - All**
  - **Permanent Work – PNPs Providing Essential Governmental Service**

# Facilities

- Damaged as the result of a declared event
- Located within a declared county
- In active use at the time of the event
- Not under the authority of another federal agency



North Central Washington – Aug 2015

# Work Eligibility

- Be disaster related
- Conducted in the designated disaster area
- Be applicant's legal responsibility
- Not funded by another federal agency



# Types of Work

## Emergency Work

- A - Debris Removal
- B - Emergency Protective Measures



## Permanent Work

- C - Road Systems
- D - Water Control Facilities
- E - Public Buildings & Equipment
- F - Public Utility Systems
- G - Parks and Other Facilities

# Eligible Items – Emergency Work

- Eligible activity must be essential to meeting an immediate threat to life or property during or resulting from the declared event.
  - Category A - Overtime for Regular Employees to include benefits. (Note: SRIA Pilot Program)
  - Category B - Overtime for Regular Employees to include benefits.
  - All Hours (Regular & Overtime) for Temporary Hires including benefits
  - All Equipment Hours – Lower of FEMA or Applicant Rates
  - Rental Equipment
  - Engineering & Design Services
  - Materials
  - Contracts

# Eligible Items – Permanent Work

- **Repair, restore or replace damaged facilities to pre-disaster design, capacity and condition**
  - Regular and Overtime (Including Benefits) of all employees
  - Equipment Costs - Lower of FEMA or Applicant Rates
  - Rental Equipment
  - Engineering & Design Services
  - Materials
  - Contracts
- **Adopted Construction Codes and Standards**
- **PA Minimum Standards – International Building Code (IBC)**
- **Cost Effective Hazard Mitigation (Limited to Damaged Element)**
- **Federally-required Environmental Conditions**

# Cost Eligibility

- Reasonable and necessary cost to accomplish eligible work
- Complies with federal, state, and local laws and regulations – FEMA funds creates federal nexus
- Credits - Insurance proceeds, salvage value, purchase discounts – no duplication of benefits
- Project Worksheets (PWs) must be a minimum of **\$3,100** (FFY-17)
- DHS OIG and SAO – Area of Concern - Contracts

# Small and Large Projects

- **Small Project**
  - Minimum of \$3,100 & equal to/less than \$123,100
  - Payment made upon obligation
- **Large Project**
  - Greater than \$123,100
  - Progress payment – Reimbursement less retainage
  - FEMA PA Program does not have a retainage waiver
- Many considerations are looked at in determining dividing or combining projects – emergency or permanent work
  - EHP, Insurance, Mitigation reviews

# Reimbursements

- **Projects**
  - **75% Federal Share** (SRIA Pilot Program – Debris Sliding Scale)
  - **25% Non-Federal Share** (SRIA Pilot – Donated Resources)
  - **State Participation (State Share) Determined by State Legislature – 05H Disaster Response Account**
- **Direct Administrative Costs**
  - **Your cost for doing business with FEMA and State**
    - Project Specific
    - Billable hours - Auditable
    - FEMA PA Program (as part of 44 CFR 206) does not reimburse federally approved indirect rate

# Sandy Recovery Improvement Act (SRIA) of 2013



# Sandy Recovery Improvement Act (SRIA) of 2013

## **Two New Pilot Programs in place:**

- Alternative Procedures for Debris Removal
- Alternative Procedures for Permanent Work

### Specific Goals

- **Reduce costs to the Federal Government for providing PA**
- Increase flexibility
- Expedite Assistance
- Provide incentive/disincentive for timely, cost-effective completion of projects

# PA Alternative Procedures (PAAP) Pilot Program - Debris Removal

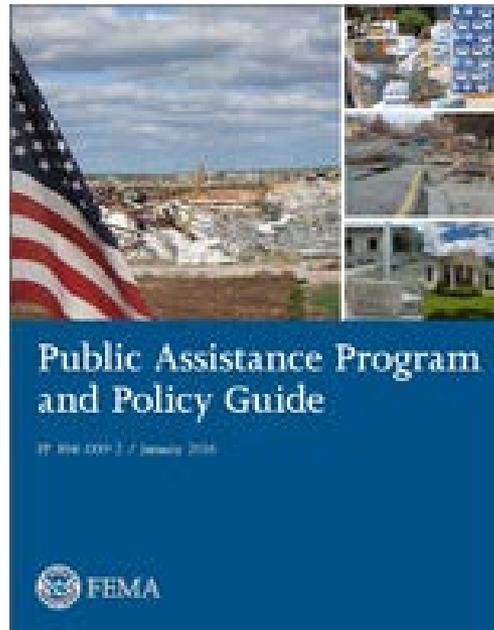
- **Federal Share Sliding Scale (180 days - starts from first day of incident period)**
- **Recycling Revenues**
- **Regular Time Reimbursement**
- **Debris Management Plan**

# **PA Alternative Procedures (PAAP) Pilot Program - Permanent Work**

- **Fixed Estimates (required)**
- **Consolidated projects**
- **Excess funds**
- **Cost Estimates**
- **Independent Expert Panel**

## New FEMA Guidance

# FEMA Public Assistance Program and Policy Guide



- **FP 104-009-2 Public Assistance Program and Policy Guide (PAPPG), January 2016**

The PAPPG is a comprehensive, consolidated program and policy document for Public Assistance program grants. The PAPPG will supersede all previous policies and publications for disasters declared on or after January 1, 2016.

# **Preliminary Damage Assessments (PDAs)**

**PA Program - starting point...**

**Document – Document – Document**

**Job Logs - Photos**

**Disaster Time & Equipment coding**

## FEMA Public Assistance Program

- **Public Assistance Program Damage Assessment Operations Manual, March 31, 2016**

The *FEMA Damage Assessment Operations Manual* is part of a greater effort to provide a user-friendly, streamlined post-disaster damage assessment process that builds on the existing knowledge and expertise of State or Tribe and local partners to identify damage after a natural or man-made disaster. Eligible Tribes and U.S. territories are considered the same as States for application of FEMA programs; the Manual is aimed at clarifying FEMA damage assessment guidance, promoting standardized information collection, and assisting in the development of requests for federal disaster assistance.

# Preliminary Damage Assessments

- Following a disaster event, multiple federal agencies will need detailed information on damages resulting from the disaster.
- Typically, jurisdictions are still in extended response activities when this damage data collection and reporting is needed.
- Having a plan is crucial to timely and accurate Preliminary Damage Assessment (PDA) activities.

# PDA Objectives - What to plan - Who does what - When is it needed

- **Identify federal programs – Federal Emergency Management Agency (FEMA), Federal Highway Administration (FHWA), US Army Corps of Engineers (USACE), USDA Natural Resources Conservation Service (NRCS), Health Human Services (HHS) – damage assessment and reporting**
- **Identify types of damages to be reported**
- **Identify the specific damage assessment roles and responsibilities within a jurisdiction**
- **Identify damage reporting requirements and follow-up actions**

# Joint FEMA/State/Applicant teams

- A PDA identifies the initial cost estimate of damages for governmental agencies, private non-profits, and tribal governments.
- Damages are identified on PDA forms
- Damage estimates are consolidated by county to determine if federally mandated indicators for each County have been reached
- In addition to County indicator, a Statewide indicator must also be met to be considered for disaster aid
- Process pushes very hard – from end of the disaster event to Governor's request to FEMA is **30 days**

# PDA Damage / Cost Indicators

As of October 1, 2016:

- State of Washington **\$9,616,092**
  - \$1.43 per capita based on 2010 Census
- County
  - \$3.61 per capita based on 2010 Census

# **Moving Ahead in 21<sup>st</sup> Century (MAP 21) Fixing America's Surface Transportation Act (FAST) - FHWA & FEMA**

- MAP 21 agreement applies **only** to debris removal from Federal-aid roads
- FHWA ER program will not fund debris removal when the county is declared for PA Program
- Jurisdictions still need to track:
  - Location and quantity of debris
  - Temporary staging areas
  - Final disposal locations

## **FHWA or FEMA**

### **Which Federal Agency does what roads**

- The term “Federal-aid roads” means the highways on the Federal-aid highway system and all other public roads not classified as local roads or rural minor collectors.
- The Federal-aid highway system means the National Highway System and the Dwight D. Eisenhower National System of Interstate and Defense Highways (the Interstate System).

## **USACE or NRCS or FEMA**

### **Which Federal Agency does what levees, dikes, revetments, or water control facilities**

**Flood control works** are those structures such as levees, flood walls, flood control channels, and water control structures designed and constructed to have appreciable effects in preventing damage by irregular and unusual rises in water levels.

- USACE PL84-99 Rehabilitation and Inspection Program
- NRCS Emergency Watershed Program (EWP)
- FEMA - Generally, flood control works are under the authority of USACE or NRCS and restoration of damaged flood control works under the authority of another Federal agency is not eligible.

# Back to the FEMA PA Program

## PDA Process – Have a PDA Plan

- Identify types of damages to be reported
- Identify the specific damage assessment roles and responsibilities within a jurisdiction
- Identify damage reporting requirements and follow-up actions
- State Agencies have a particularly difficult PDA task
  - Agency Headquarters, Regional Areas, Local Offices
  - Damages reported by location (County) where located

# PDA Cost Limitations

- Only damages occurring within identified incident period
- Cost to return back to pre-disaster condition and capacity
- Cannot recognize:
  - Adopted codes and standards
  - Anticipated costs for permits
  - Potential Hazard Mitigation
  - Negligence
  - Inactive facilities
  - Contingencies – Repairs only made if disaster declared
- Insurance deductibles
- Other Federal Programs



Ferry County - July 2012

# PA Program PDA Forms

- Where to find them?
- How to Fill the out?
- Who to turn them into?
  
- County Emergency Managers / State Agency Liaisons (SALs) Kick-start PDA process
- PDA process & procedures “How to Guides” for PDA forms provided
- PA Program technical assistance available

# Washington Disasters- Recent Past

<u>Disaster</u>	<u>Date Occurred</u>	<u>Total Funded</u>
1079	11/1995	\$ 31,733,240
1100	01/1996	\$100,862,702
1152	11/1996	\$ 10,310,988
1159	12/1996	\$ 77,757,432
1172	03/1997	\$ 7,525,833
1252	05/1998	\$ 2,134,255
1255	10/1998	\$ 5,911,422
1361	02/2001	\$ 83,549,349
1499	11/2003	\$ 11,434,225
1641	02/2006	\$ 8,452,625

# Washington Disasters- Current and Active

<u>Disaster</u>	<u>Date</u>	<u># of PWs</u>	<u>Total Funded</u>
1671	11/2006	717	\$ 41,556,324
1682	12/2006	681	\$ 40,192,381
1734	12/2007	1,637	\$ 80,165,319
1817	01/2009	1,950	\$ 67,656,440
1825	12/2008	1,153	\$ 34,743,637
1963	01/2012	117	\$ 4,641,696
4056	03/2012	798	\$ 39,292,199
4083	07/2012	58	\$ 3,767,854
4168	03/2014	54	\$ 38,437,235
4188	07/2014	118	\$ 34,997,358
4242	08/2015	est 75	\$ 10,123,312
4243	08/2015	est 150	\$ 30,385,845
4249	11/2015	est 150	\$ 25,304,375
4253	12/2015	est 150	\$ 13,589,873

# State Public Assistance Contacts

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# Fire Management Assistance Grant Program



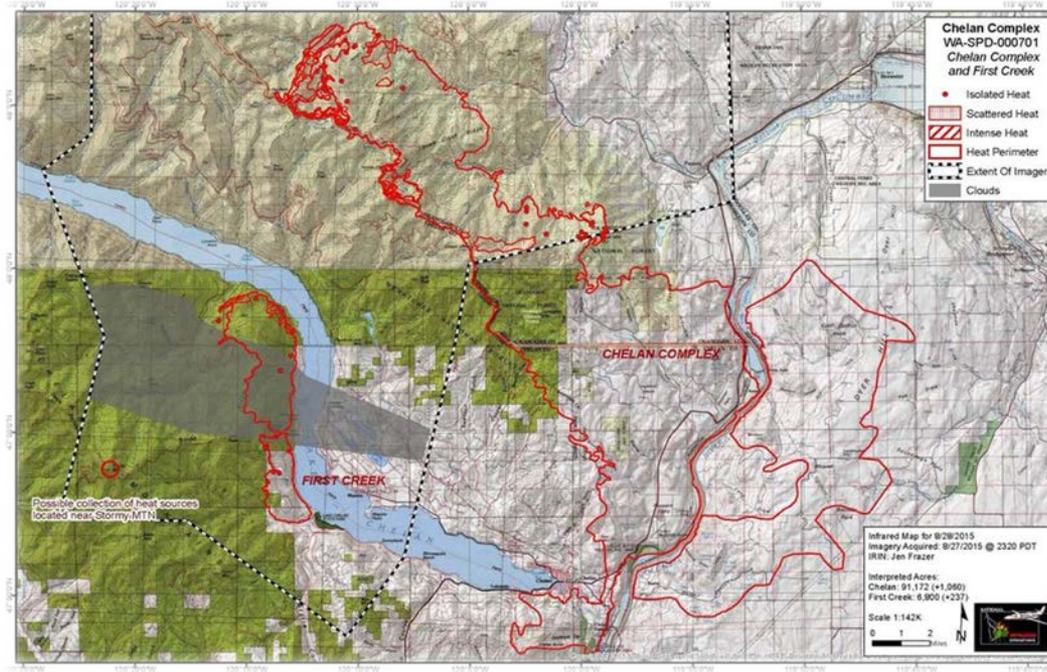
2016 Eastern Washington – Yale Fire, Spokane, WA

# FMAGP Purpose

- Federal grant funding to reimburse costs associated with suppression and emergency protective measures for a declared fire
- FMAGP effective October 30, 2001
- For wildland fires – forests and grasslands, public or private lands

# Threat of a Major Disaster

The potential impact of a fire or fire complex is of such a severity and magnitude that it would result in a presidential major disaster declaration for the PA Program, the Individual Assistance Program, or both.



Chelan  
Complex -  
2015

# Total Team Effort!

- FMAG declarations are a collaborative team effort with FEMA, State (WSP, DNR, EMD), Local Jurisdictions (Sheriff-Public Works), USFS Principal Fire Advisor (Portland), National Interagency Fire Center (NIFC) (Boise)
- Timing Critical - State or Indian tribal government must submit a request for FMAG declaration to the FEMA Regional Administrator while the fire is:
  - Burning uncontrolled, and
  - Threatens such destruction as would constitute a major disaster – lives, improved property, critical facilities/infrastructure, critical watersheds
- Community involvement - Social Media (Twitter, Facebook, Instagram) outreach extremely important

# FMAG Funding

- On a Cost Share basis:
  - 75% federal funding
  - Non-federal 25% share is the Applicant's responsibility
  - There is no state match
  - Only available in the declared counties following the Fire declaration



# FMAG - Eligibility Requirements

- The activities performed must be:
  - The legal responsibility of the applying entity,
  - Within the incident period, or
  - Required as the result of the declared fire, and
  - Located within the designated area or related to firefighting activities (i.e. EOC - dispatch)



# FMAG - Eligible Activities and Costs

- **Within Incident Period**
  - Emergency Protective Measures
  - Firefighting Activities
- **Outside the Incident Period**
  - Pre-positioning costs
  - Temporary repairs due to firefighting activity damages
  - Mobilization and demobilization
  - Grant Administration



# Ineligible Costs

- Costs not associated with the incident period
- Land rehabilitation
- Costs for pre-suppression activities and recovery
- Costs for ***straight time*** salaries & benefits
- Costs that are ***reimbursable*** by a federal agency under another statute
- Road widening



# Too Much to Do, Not Enough Time ...

- **30 days of Incident Period –**  
EMD submits Request for Fire Management Assistance Subgrant to FEMA
- **6 months of Incident Period –**  
Final Costs submitted to FEMA
- **12 months of Incident Period –**  
All grants funded and fire is closed

# Washington Fires - Recent Past

## Fire Management Assistance Grant (FMAG)

### Declarations

<u>Fire Season</u>	<u># of Fires</u>	<u>Fire Season</u>	<u># of Fires</u>
2001	8	2010	2
2002	2	2011	1
2003	3	2012	8
2004	5	2013	3
2005	2	2014	8
2006	3	2015	12
2007	3	2016	4
2008	2		
2009	2		

# WA Fires - Current and Active

## 2014 Fire Season

Lake Spokane 5058-FM  
Mills Canyon 5059-FM  
Chiwaukum 5061-FM  
Carlton Complex 5062-FM  
Watermelon Hill 5063-FM  
Saddle Mountain 5064-FM  
Snag Canyon 5071-FM  
Hansel 5072-FM

## 2015 Fire Season

Sleepy Hollow 5087-FM  
Blue Creek 5090-FM  
Highway 8 5094-FM  
Nine Mile 5098-FM  
Chelan Complex 5100-FM  
Stickpin 5101-FM  
Stevens Complex 5103-FM  
Okanogan Complex 5104-FM  
Twisp River 51106-FM  
Renner Lake 5108-FM  
Goodell 5109-FM  
Horsethief Butte 5113-FM

# WA Fires - Current and Active

## 2016 Fire Season

South Ward Gap 5142-FM

Wellesley 5148-FM

Yale 5149-FM

Suncrest 5152-FM

# Washington FMAG Declarations - Projected Reimbursements to O5H DRA

- Actual 15-17 Biennium - \$24,350,826
- Estimated additional 15-17 Biennium - \$49,580,680
  
- Estimated 17-19 Biennium - \$47,533,139
  
- Fire Seasons 1985-2013 – federal reimbursements - \$100M
- Fire Seasons 2014-2016 – est fed reimbursements - \$ 94M
  
- (Note: Does not include PA Wildfire disasters (4188 & 4243))

# State FMAG Contacts

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